

## CITY OF HAYWARD AGENDA REPORT

AGENDA DATE

AGENDA ITEM

WORK SESSION ITEM

Table Carlotte

TO:

Mayor and City Council

FROM:

Director of Community and Economic Development

**SUBJECT:** 

FY 2001-2002 CDBG Priorities

#### **RECOMMENDATION:**

It is recommended that City Council review and comment on the recommended CDBG priorities contained in Attachment A.

#### BACKGROUND:

It is anticipated that the City of Hayward will have approximately \$2 million dollars in CDBG funds available in FY 2001-2002, approximately the same amount as in the current year. This year several changes were made to the Categories of Need to clarify the eligible activities and address the needs of programs serving lower income Hayward residents.

The only significant change in wording was to change the title of Category A from *Ownership Housing* to *New Housing*. As in prior years, the first line of this category description states: "Preference will be given to homeownership projects." There are three reasons for this change:

- 1. This category focuses on the development of new affordable housing. The units may be new construction or existing housing which is acquired (or acquired and rehabilitated) so that it becomes affordable to lower income households.
- 2. HUD/EPA lead abatement regulations currently make first-time homebuyer programs prohibitively expensive to operate.
- 3. Questions from Commissioners and members of the public indicated that the category title was confusing since many types of affordable housing projects are eligible.

In a ddition. the percentage range for Allocation Of Funds for Category F: *Commercial Rehabilitation* was reduced from 20% -- 40% to 20% -- 25%, in recognition of the fact that 25% has been the maximum amount allocated in this Category.

A change was made in Category D: *Public Services*. Historically, CDBG public services were strictly defined as services that were provided by housing programs; therefore, proposals by non-housing programs to provide services designed to prevent homelessness were deemed ineligible. However, the sky-rocketing rent increases, which are impacting tenants throughout the Bay

Area, have made homelessness prevention activities a critical need for Hayward residents. By broadening the definition to include activities designed specifically to prevent homelessness, projects that assist families before eviction is imminent will be eligible for funding. For example, budget management workshops for low income families would be an eligible activity, if part of an eviction prevention program, while general tax counseling workshops would not.

On November 14, 2000, the Citizens Advisory Commission (CAC) met, discussed and unanimously approved the recommendation that Council adopt the revised Policies and Categories of Need (Attachment A).

Prepared by:

Ann Bauman, Neighborhood and Economic

Development Manager

Recommended by:

Sylvia Ehrenthal, Director of Community

and Economic Development

Approved by:

Jesús Armas, City Manager

Attachments: A. Proposed Policy and Categories of Need FY 2001-2002

B. FY 2000-200 l Policy and Categories of Need

C. Summary Chart of Funded CDBG Programs for FY 2000-2001

# **DRAFT**COMMUNITY DEVELOPMENT BLOCK GRANT POLICY AND CATEGORIES OF NEED 2001-2002

#### POLICY STATEMENT

The City of Hayward recognizes there are various emerging and continuing needs of lower-income residents of the City that are appropriately met through the use of Community Development Block Grant (CDBG) funds. Such needs include: new housing, housing rehabilitation, public facilities and improvements, public services, economic development and commercial rehabilitation in the Redevelopment Area. The City of Hayward encourages the development of project proposals designed to address these housing and community development needs. All proposed projects must either--

- directly benefit lower-income persons or households (whose income is at **or** below HUD Low Income Limits for the Oakland Primary Metropolitan Statistical Area); or
- take place in an area where more than 51% of the population is lower income (below HUD Low Income Limits); or
- eliminate slums and blight.

Each project must carry out one of the eligible activities described in the Categories of Need. The percentage of project costs funded by the City will be less than or equal to **the** ratio of eligible Hayward residents that will be served by the project.

#### **CATEGORIES OF NEED**

Please note: The allocation of funds represents an approximate range of percentages which may be adjusted, upwards or downwards, depending upon the types of projects that are submitted for funding and the recommendations of CAC and staff approved by Council. Therefore, when the ranges are added together they total more than 100%.

#### A. New Housing

Allocation Of Funds: 0-20 %

Preference will be given to homeownership projects. New housing development must be affordable for lower-income households. This category includes the purchase and improvement of land to build homeowner units, rental apartments, and condominiums; the development of housing for the disabled and elderly; and the development of emergency shelter and transitional housing.

Eligible activities by a public agency or private nonprofit entity, include: acquisition (in whole or in part) of real property by purchase, lease, donation or otherwise; site clearance; site assemblage; provision of site improvements; preliminary surveys; conceptual and working drawings; preliminary cost estimates; and application and commitment fees. Providing financial assistance to first-time homebuyers for home purchase; relocation (if the unit purchased is currently occupied by a lower income renter household that would be displaced by the purchase); and lead remediation and abatement, as required under HUD regulations.

#### B. Housing: Rehabilitation Allocation Of Funds: 20-40%

The conservation and improvement of dwellings serving lower-income households. This category includes the rehabilitation of housing occupied by lower-income households and minor home repairs to lower-income seniors.

Eligible activities include: the in-depth rehabilitation or minor home repairs needed to upgrade owner-occupied conventional and mobile homes through providing financial assistance to private individuals; paying the labor, materials and other costs of rehabilitation; creating improvements to increase the efficient use of energy, improvements to increase the efficient use of water; financing costs associated with the connection of residential structures to water distribution lines or local sewer collection lines; assessment for utility connections for lower income households; costs of tools lent to owners, tenants and others to carry out rehab; and accessibility repairs.

#### C. Neighborhood Facilities And Improvements Allocation Of Funds: 25-35%

Acquisition, construction, reconstruction, rehabilitation or installation of eligible public facilities and improvements. Facilities owned by nonprofits are eligible if they are open to the public during normal operating hours and serve all lower income residents of Hayward. Activities that promote energy efficiency may be included, as well as activities that include architectural design features and treatments intended to enhance the aesthetic quality and/or the accessibility of neighborhood facilities and improvements. Types of projects include senior centers, centers for the disabled, curb ramps, removal of architectural barriers, parks, community gardens, playgrounds, and recreational facilities. The City Council has established a priority for facilities providing child care or other youth services.

#### D. Public Services Allocation Of Funds: 0-15%

HUD regulations do not allow more than 15% of the City's CDBG funds to be spent on public services. Hayward's City Council has limited public service funding to the following services: fair housing, housing counseling services, the investigation of housing

discrimination complaints, housing placement assistance to lower-income households and other social services which are directly or indirectly\* associated with housing.

#### **E.** Economic Development

Allocation Of Funds: 0-20%

This purpose of this category is to provide jobs for lower income Hayward residents. To that end, expansion activities by for-profit businesses which increase the number of entry-level jobs that can be filled by lower income Hayward residents are eligible under this category. Activities may include acquisition of real property, construction or rehabilitation of commercial or industrial facilities; the provision of working capital; the purchase of equipment. Assistance for these activities may be in the form of grants, loans, loan guarantees, interest supplements and technical assistance. Activities must benefit lower-income persons, either by upgrading commercial areas of lower-income neighborhoods or by providing employment or other benefits to lower-income residents as a result of assistance.

#### F. Commercial Rehabilitation

This category focuses on the elimination of blight in Hayward's Redevelopment Area. Eligible activities include facade improvements, emergency health and safety repairs, and

Allocation Of Funds: 20-25%

\* defined as activities specifically designed to prevent homelessness.

repair of code deficiencies for commercial properties.

#### **POLICY STATEMENT**

The City of Hayward recognizes there are various emerging and continuing needs of lower-income residents of the City that are appropriately met through the use of Community Development Block Grant (CDBG) funds. Such needs are: Ownership Housing, Housing Rehabilitation, Public Facilities and Improvements, Public Services, Economic Development and Commercial Rehabilitation. The City of Hayward encourages the development of project proposals designed to address these housing and community development needs. All proposed projects **must** --

- directly benefit lower-income Hayward residents (residents whose income is at or below 80% of the area median income);
- take place in an area where more than 51% of the population is lower income (see attached target area maps); or
- eliminate slums and blight.

Each project must carry out one of the eligible activities described in the Categories of Need. The City will fund no more than the proportion of total project costs equal to the proportion of eligible Hayward residents served by the project.

#### **CATEGORIES OF NEED**

#### A. OWNERSHIP HOUSING

ALLOCATION OF FUNDS: 0-20%

Preference will be given to homeownership projects. New housing development must be affordable for lower-income households. Eligible activities include the purchase and improvement of land to build homeowner units, rentals, and housing cooperatives; the development of housing for the disabled and elderly; and the development of emergency housing.

Eligible activities by a public agency or private nonprofit entity, include: acquisition (in whole or in part) of real property by purchase, lease, donation or otherwise, clearance; site assemblage; provision of site improvements; preliminary surveys; sketch drawings; preliminary cost estimates; and application and commitment fees.

Downpayment and closing costs and second mortgage assistance to first-time homebuyers are needed by lower income renters in order for them to become first-time homebuyers. Eligible activities include providing financial assistance to first-time homebuyers for home purchase and relocation (if the unit purchased is currently occupied by a lower income renter household that would be displaced by the purchase).

#### B. HOUSING REHABILITATION

ALLOCATION OF FUNDS: 20-40%

The conservation and improvement of dwellings serving lower-income households. These activities include the rehabilitation of housing occupied by lower-income households and minor home repairs to lower-income seniors. CDBG funds may be used to finance the rehabilitation of privately-owned buildings and improvements, lower-income public housing and other publicly-owned residential buildings and improvements otherwise eligible for assistance; code enforcement; historic preservation; and renovation of closed school buildings. Applicants may propose to offer the following to lower-income households: assistance to private individuals and entities; labor, materials and other costs of rehabilitation; loans for refinancing existing indebtedness secured by a property rehabilitated with CDBG funds; improvements to increase the efficient use of energy; improvements to increase the efficient use of water; financing of costs associated with the connection of residential structures to water distribution lines or local sewer collection lines; limited costs to homeowners as a result of rehab; costs of tools lent to owners, tenants and others to carry out rehab; and rehabilitation services.

#### C. <u>NEIGHBORHOOD FACILITIES AND IMPROVEMENTS</u>

ALLOCATION OF FUNDS: 25-35%

Acquisition, construction, reconstruction, rehabilitation or installation of eligible public facilities and improvements. Facilities owned by nonprofits are eligible if they are open to the public during normal operating hours. Activities that promote energy efficiency may be included, as well as activities that include the execution of architectural design features and treatments intended to enhance the aesthetic quality of facilities and improvements receiving CDBG assistance. Types of projects include senior centers, centers for the disabled, curb ramps, removal of architectural barriers, parks, community gardens, playgrounds, and recreational facilities. The City Council has established a priority for facilities providing child care or other youth services.

#### D. PUBLIC SERVICES

**ALLOCATION OF FUNDS: 0-15%** 

Hayward's City Council has limited public service funding to the following services: fair housing, housing counseling services, the investigation of housing discrimination complaints, housing placement assistance to lower-income households and other housing-related social services.

#### E. ECONOMIC DEVELOPMENT

ALLOCATION OF FUNDS: 0-20%

Activities may include acquisition of real property, construction or rehabilitation of public buildings, commercial, or industrial facilities and assistance to nonprofit organizations, small business investment companies and local development corporations. Assistance for these activities may be in the form of grants, loans, loan guarantees, interest supplements and technical assistance. Activities must benefit lower-income persons, either by upgrading commercial areas of lower-income neighborhoods or by providing employment or other benefits to lower-income residents as a result of assistance.

#### F. COMMERCIAL REHABILITATION

**ALLOCATION OF FUNDS: 20-40%** 

Activities include facade improvements, emergency health and safety repairs, and repair of code deficiencies for commercial properties in the downtown redevelopment area.

### CITY OF HAYWARD CDBG FUNDED PROGRAMS FISCAL YEAR 2000-2001

AGENCY	CONTACT	FUNDING/ CATEGORY
Alameda County Foodbank	John Momper	PUBLIC SERVICES
P.O. Box 24590	Executive Director	
Oakland, CA 94623		\$25,000
(510) 834-3663		
(5 IO) 834-3259 (FAX) 4265		
Allied Housing. Inc.	Joel McCabe	OWNERSHIP
22215 Main Street, Suite 200	Executive Director	HOUSING
Hayward, CA 94541		
(510) 881-7313		\$100 000
(510) 881-7320 (FAX)	_	
Community Resources for	Jack Chapman	PUBLIC SERVICES
Independent Living	Executive Director	
439 A Street		\$40,000
Hayward, CA 9354 1		
(5 10) 88 I-5743		
(510) 881-1593 (FAX) 4290		
Eden Council for Hope and	Marjorie Rocha	PUBLIC SERVICES
Opportunity	Executive Director	
770 A Street		\$147.2 18
Hayward, CA 9454 I		
(510) 58 I-9380		
(510) 537-4793 (FAX)		
Fair Housing Counseling 5291		
Landlord/Tenant Counseling 4292		
Rental Assistance Program 4293		
Eden Youth Center	Betty DcForest	NEIGHBORHOOD
680 West Tennyson Road	Executive Director	FACILITIES AND
Hayward, CA 94544		JMPROVEMENT'S
(510) 887-1146		
(510) 783-0184 (FAX) <b>4270</b>		\$15,000
Emergency Shelter Progam, Inc.	Ralph Johnson	NEIGHBORHOOD
<b>22634</b> Second Skeet. #205	Executive Director	FACILITIES AND
Hayward, CA 94541		IMPROVEMENTS
(510) <b>581-5626</b>		
(510) 58 <b>I-5628</b> (FAX) 4269		\$60.099
Facade Improvement Loan Program	LecAnn Hardy	COMMERCIAL
City of Hayward	Housing Rehab	REHABILITATION
777 B Street	Specialist	
Hayward, CA 9454 I-5007		\$350,000
(510) 583-4233		
(5 IO) 583-3650 (FAX) 4277		
Hayward Community Gardens	John Quintero	NEIGHBORHOOD
2505 1 Whitman Street	Executive Director	FACILITIES AND
Hayward, CA 94544	2037 E Street	IMPROVEMENTS
(510) 537-8901	Hayward, 9454 I	
(510) 727-9924 (Executive Director)	Betty Chaffin	\$14,539
(510) 782-0353 (Treasurer) 4287	Treasurer	

			FUNDING/
AGENCY		CONTACT	CATEGORY
Housing Conservation Loan Pr	ogram	Annette Landry	HOUSING
City of Hayward		Housing Rehab	REHABILITATION
777 B S treet		Coordinator	
Hayward. CA 94541-5007			\$575, 000
(510) 583-4225			
(510) 583 <u>-3650 (FAX)</u>	2712		
Human Outreach Agency		Israel Chideya	PUBLJC SERVICES
22425 Flagg Street		Executive Director	
Hayward, CA 94541			\$45.000
(510) 582-1172		Dan Federenko	
(510) 582-1 171 (FAX)		Site Director	
Call First	4295		
Minor Home Repair Program		Annette Landry	HOUSING
City of Hayward		Housing Rehab	REHABILITATION
777 B Street		Coordinator	
Hayward, CA 94541-5007			\$725,000
(5 10) 583-4225			
(510) 583-3650 (FAX,	4289		
Shelter Against Violent		RodneyClark	PUBLIC SERVICES
Environments/WINGS		Executive Director	
P.O. Box 8283 (94537)			\$60,000
39155 Liberty Street, #C3 LO		Carol Sullivan	
Fremont, CA 94538		Site Director	
(510) 574-2250		5300 25 11 001 51	
(5 IO) 574-2252 (FAX)			
(510) 732-9761 WINGS	4272		
Small Business Revolving		Paul Dalmon	ECONOMIC
Loan Program		Economic Dev	DEVELOPMENT
City of Hayward		Specialist	
777 B Street			\$150.000
Hayward. CA 94541-5007			
(510) 583-4235		L 	
(5 IO) 583-3650 (FAX)		i I	